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# INDIA AND BURMA

- 2 -

Colonel Donovan

January 23, 1943

people who could perform the dual function of working in India and being sure there were no Indian log-jams on our Asiastic endeavors.

3. However, I believe we are short of personnel and the personnel problem would be a major one.

R. Davis Halliwell

cc: Mr. Payriter Captain Devlin

# OFFICE OF STRATEGIC SERVICES WASHINGTON, D. C.

January 23, 1813

Memorandum to Colonel William J. Denovan

From:

R. Davie Halliweil

Subjecti

OUR Lisison Mission in India

1. The following communication from Colonel Ewest-garott can been paratyed:

"I have to inform you that I have today received a telegrom from my teople In hondon stating that,
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twill of course to two messages and the same appropriate to the confidence.

\* there are the target real of the type of a substitute of the sub

INTEROFFICE MEMO

TO:

Colemni W. J. Domovem

FROM: Waitney E. Shepardson

SUBJECT:

DATE: March 24, 1943

Mr. Francis Miller informs me that in the conversation which you had with General Magruder, Mr. Hutcheson and him regarding India on March 17, you expressed an interest in the possibility of sending three or four R. & A. men to work in relation to Mr. Bullips' office.

The British Section of S.I. hopes that agreement to this proposal can be secured as rapidly as possible. I as informed that one man is already available for this mission.

I assume that you have cabled Mr. Phillips about this, and that you will let me know as soon as you receive a reply.

To New Pourton

Dans you chair

I would be admining

A do the s



March 30,1943

MEMORANDUM FOR:

Colonel William J. Donovan

FROM:

G. Edward Buxton

SUBJECT:

Attached memo from Mr. Shepardson

I would send the one man stated to be available whenever you receive word from Mr. Phillips that he is wanted. I would then await a report from such representative as to the work he is doing and the opportunity for further useful expansion.



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#### U.S. SECRET BRITISH NOST SECRET

The concurrence of the U. S. Chiefs of Staff is sought to the above proposals. If agreed to, these proposals will be communicated by the British Chiefs of Staff to the Viceroy and General Wavell. It is suggested that they should similarly be communicated by the U. S. Chiefs of Staff to General Stilwell and the U. S. authorities in India concerned.

#### U.B. SECRET BRITISH MOST SECRET

#### United:

It was agreed that Burma should be a British area but that American S.O. should have the right of working into it as convenient from China."

- in India of an O.S.S. Mission as suggested by Mr. Phillips for purely listent purposes, but could not agree to any new O.S.S. organization undertaking S.I.S. or S.O.E. operations in or from india. Such activities would involve overlapping and consequent waste of valuable equipment and personnel and might well entail conflicting information reaching Washington from India.
- Information to properly collabed and evaluated, the new 9.5.5, Mission should be linked with the Observer Group under Colonel Omman. To insure that a complete dogratimated picture reaches Washington the Joint Intelligence Committee (India) as the authority componable for presenting the full intelligence for the Indian Command, should be kept informed of the material despriched to Washington by the Linten Mission of the lifts of Bristogic Bervices in order that deficiencies in information or divergencies in interpretation can be adjusted to insure a common picture.
- principle the been given to the operating from india into Burma. It wis operates from China into Burma. The British Chiefs of Stoff camed extra however, to a continuation of the present extrangements whereby Colonel Eitfler's operations into Burms from India are not controlled and a ordinated by General Wavell through his head of B.O.K. in India. The British Chiefs of the India that the activities of Colonel Eiffler's group is India into E. one details the activities of Colonel Eiffler's group is India into E. one details the activities of Colonel Eiffler's group is India into E. one must come under the general control and

U. S. SECRET
BRITISH MOST SECRET
C.C.S. 196

April 8, 1943.

OPY NO. 5

#### COMBINED CHIEFS OF STAFF

#### O.S.S. ORGANIZATION IN INDIA

## Note by the Representatives of the British Chiefs of Staff.

- It is understood that Mr. Phillips, the U. S. Representative at New Delhi, has asked the Viceroy's agreement to the establishment in New Delhi of a small branch of the Office of Strategic Services to consist of one liaison officer each with S I.S. and S.O.E. together with microfilm experts. This office, it is understood, would be for the purpose of liaison rather than operations.
- 2. The British Chiefs of Staff welcome any measures designed to improve liaison on S.I.S. and S.O.E. matters, and suggest that in connection with the above request the position of all O.S.S. representatives in India and Burma should be considered in order to insure that the maximum degree of coordination is assured.
- 3. The agreement reached between the Office of Strategic Services and the British Special Operations Executive in September 1942 reads as follows with regard to India and Burma:

#### "India:

It was agreed that India should be regarded as a British area where all operations would be carried out by the British Mission with control being exercised from London. The American 8.0, would have the right to send out a Liaison Mission to be attached to the British Mission for liaison purposes, but not for operational purposes.

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Apr.1 d, 1943

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CCPY NO. 51

COMBINED CHIEFS OF STAFF

C.S.S. ORGANIZATION IN INDIA

Note by the Representatives of the British Chiefs of Staff

# THE JOINT CHIEFS OF STAFF WASHINGTON

April 11, 1943.

## SF.CRET

MEMORANDUM TO BRIGADIER GENERAL WILLIAM J. DUNOVAN:

Subject: 0.S.S. Organization in India.

Reference: (a) C.C.S. 195.

Enclosure: Copy of Reference (a).

The enclosed paper has been placed on the agenda for the Joint Chiefs of Staff Meeting on Tuesday afternoon. In order that the Joint Chiefs of Staff may have the benefit of your opinion regarding this paper, will you please send your comments to me by 10:00 A.M. on Tuesday, April 15.

Toyel

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## SECRET .

- 2 -

into Burma, the establishment of a separate American secret intelligence service operating initially from India into Burma, Thailand, and Indo-China will be necessary, and the proposed agreement should be modified to that

For the Planning Group:

James Grafton Rogers

Chairman

co: Dr. Rogers P.G. Files

SECRET

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#### STRATEGIC SERVICES

#### INTEROFFICE MEMO

FROM:

OSS Planning Group

DATE: April 12, 1945

10:

Brig. General William J. Donovan

subject: OSS Organisation in India Reference: C.C.S. 196

- 1. In compliance with your request for comments on C.C.S. 196, "OSS Organization in India", attention is invited to the fact that the agreements referred to in Par. 5 of the paper pertain to 3.0. and S.O. E. only. No agreement known to us limits secret intelligence operations anywhere.
- With reference to the agreement as to Burma, 2. the summary approved by the Joint Chiefs of Staff on 26 August 1942 (JCS 86/1) assigns Burma as a sphere of joint British-American operations, or as recorded by the Record of Discussion of this Agreement, dated 17 June 1942:

"It was agreed that Burma .... and Sumatra should be regarded as a mo-man's land which would be worked into as convenient by the British S.O.E. mission in India, the American S.O. mission in China, and the I.S.D. in Australia".

Wy find no record of the text cited in paragraph 3, dated "September 1942" covering Burma.

- We concur in the establishment of an OSS lisison mission as recommended by Mr. Phillips, but do not believe that this mission should be under Colonel Osman who heads the G-2 observer group. It is believed that his mission should be an independent liaison group linking OSS in Washington with New Delhi, and New Delhi with General Stilwell's headquarters. Its main purpose is to assist in the coordination with the British and the administration of all OSS activities in Burma and China, and insure the interchange of information with the British.
- With respect to control and coordination of Colonel Eiffer's group, it is believed that as long as he conducts operations from India, the request made by the British is justified.
  - If there is to be a joint military operation

command in event of emergency.

It is our understanding that the representative of SOE agreed with the point of view above expressed and it has been the earnest hope of the SO Branch of OSS that this principle, which was subsewuently confirmed by the Head of SOE in London, would be extented to other areas.

4. It is presumed that the intent and purpose of the suggestions of the British Chiefs of Staff with respect to the operations of Colonel Eifler's groups conform to the principles of collaboration which have been outlined above and we, therefore, see no reason why the note should not be accepted without reservation.

Ellery C. Huntington,

Colonel, AUS Chief, SO Branch

-3-

only those avenues of contact and approach which are open to SOE. This means that the field of endeavor of both organizations will be distinctly narrowed. It would seriously affect not only operations but recruiting, and all of the other relationships which must be maintained and established, if proper operational coverage is desired.

4. It is our belief that those in charge of the affairs of SOE agree with us on the principle of collaboration as opposed to that of domination. This principle was established in conversations had on March 5th, 1943, between representatives of OSS and SOE in London. It was also clearly established in further conversations between representatives of the two organizations had in North Africa on February 20th last. In connection with these latter conversations SOE specifically raised the question of whether or not it might eventually establish and maintain an independent organization on territory theretofore considered as "an American sphere of influence", from which territory it was proposed SOE should operate into areas likewise considered within the American sphere. It was stated by the representatives of OSS on this occasion that it was their belief trat the interests of both organizations could best be served ty the maintenance of independent operational units, upon the programming that matters of general policy would be cleared by those in command; and that the effectiveness of both SOE and 0 S would be increased, if each was able to establish and maintain, within enemy territory, active and independent organizations, all of which could be made available to the Allied

in meeting the requirements of the British Joint Chiefs of Staff with respect to keeping the Joint Intelligence Committee informed.

- 2. With respect to the position of Colonel Eifler's group you are advised:
- a. Colonel Eifler is attached to and operating under the command of General Stilwell and the question of the control and coordination of his operations by General Wavell is one which must, in the final analysis, be referred by this office to General Stilwell.
- D. While, under the memorandum between SOE and OSS (referred to in the Note), it would seem that both SOE and OSS were to operate freely within Burma, nevertheless, since Colonel Fifler's operations are based on India, there is no basis for an objection on the part of OSS to general control and coordination by SOE, India.
  - always been the belief of the SO Branch of OSS that it should have in all Theatres the closest possible collaboration with EOE. It has equally been our conviction, however, that this collaboration should not involve any loss of independence on the part of OSE with respect to its operations. Such a result, we have felt, would greatly limit the usefulness of both EOE and OCE and would be a disservice to the war effort generally. If "Moordination" is to be construed as "domination" then OSE will become simply an adjunct of EOE and there will be open to it

# OFFICE OF STRATEGIC SERVICES WASHINGTON, D. C.

April 12, 1943

FROM: COLONEL ELLERY C. HUNTINGTON, JR.

SUBJECT: OSS ORGANIZATION - INDIA - MEMORANDUM OF COMBINED CHIEFS OF STAFF, APRIL 11th, 1943.

TO: BRIGADIER GENERAL WILLIAM J. DONOVAN, DIRECTOR OF OFFICE OF STRATEGIC SERVICES.

- 1. In connection with the note by the representatives of the British Chiefs of Staff, dated April 8th, 1943, relating to the above subject:
- e. It is understandable that the British Chiefs of Staff should wish to insure that there be no overlapping of activities in India and that for this reason the Joint Intelligence Committee (India) should be kept fully informed with respect to material disjetched to Washington by the proposed liaison mission of OSS.
- D. In accomplishing this end it is suggested that "the new OSS Mission should be siligned with the Observer Group uner Colonel Osborne". Whether or not this is practical from an operational and administrative point of view can only be exercised, of course, when the details of the mission have been evolved.
  - C. There should not, in any event, be any difficulty

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Recommendation: That ar OSS mission be established in their on the basis of complete collaboration with the appropriate British authorities.

William J. Ponovati Director



should be regarded as a normal a land which would be worked into an convenient by the stiller how alcoion in Islie, the American SO mission in Chine, and the ISD in Australia.

- telligance operations anywhere. On the containt, it is our understanding with British SIS, with which our SI wants on a busis of the fullest exchange of information, that is in the best interests of both communies that there expends at low should operate independently.
- The carry on no intelligence operations in India and do not wish to do so. However, as I have electly actived you, we are now working jointly with the Counter this later in the counter this later presentatives here that they desire to have some of our presentatives work with their counter intelligence initial India. We would be glad to cooperate in this respect.
- India should be linked with the Observer Group witer Colonel Court. If approved by the Joint Chiefs of Staff se sould be glad to have Colonel Osmun assigned to us and we would put him in charge of our mission, but we think it a mintake to tie up the Observer Group with our mission.
- bureau of the Ministry of Information in New Delhi and has charge of the work under the British Government in the field of political warfare in the Far East, has requested our six to his New Delhi bureau. He is not directly concerned with India itself but with the Far East beyond India. He has requested the services of Second Lieutenant T.F.M. Adams of the 4th Fighter Command, California, official number 0-915247. Lieutenant Adams was employed at the British Commander Commander of Translate Ceneral in San Francisco during the years 1940-1941 when Nr. Butler was serving as British Consul. Because to the ONE and his remainment of Identicanant Adams to the ONE and his remainment on the part of this lifting to the British Far Nestern Bureau. He has requested further

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made, however, that where two parallel and independent U.E. and Dritish sections already exist, British and U.S. personnel should be exchanged; that where parallel and independent sections do not exist inter-Allied sections should be formed by posting Americans to existing British sections and vice versa, these sections being regarded as working under the Combined Lisison.Committee.

- 6. It is believed that if the instructions to General Stilvell could be extended to cover the points referred to in paragraphs 4 and 5 above the American proposal will be both acceptable and workable.
- 7. In conclusion, we would like to assure all concerned that there is every desire on the part of the British to be completely co-operative in the sphere for which they are responsible. It is realised that arrangements regarding U.S.-British Intelligence activities will have to be co-ordinated with the needs of the new South-East Asian Command when it comes into being.
- 8. We should be glad to know whether the two reservations made by the Viceroy and the Commander in Chief, India, are acceptable to the U.S. Chiefs of Staff. We feel that this Combined Liaison Committee has great possibilities and may well provide a really workable solution to the many difficulties that have been met in the past.

- 2. The idea was that this Combined Liaison Committee, with British and American representation, should meet in New Delhi; that, in addition to Intelligence representatives, both air and ground, the U.S. representatives should include a "Rear Echelon" officer conversant with the American quasi military and civilian agencies (Board of Economic Warfare, Office of Strategic Services, Office of War Information, Fodoral Communications Commission, etc.).
- 5. This American proposal has been referred to India where it has been considered carefully by both the Viceroy and the Commander in Chief, India. They agree that the proposal forms a basis for reasonable compromise provided that in the future there will be a greater degree of frankness in respect of quasi military activities than has previously been shown by the U.S. Authorities concerned. They make two reservations which we hope that you will find acceptable.
- 4. They request that instructions should be issued that before any quasi military activities are undertaken by the U.S. authorities in or from India, there must be full and frank discussion in the Combined Liaison Committee and that before such plans are put into operation the concurrence of the Government of India and/or the Commander in Chief, India, must be obtained. The U.S. would, of course, be fully informed of British plans and activities and would be entitled to discuss them.

This reservation has been made because in the past the practice has been for the local U.S. Authorities concerned with quasi military activities to present the British with a fait accompli whenever possible or, alternatively, to approach several local civil or military authorities for assistance without ever disclosing full intentions or the scope of the proposed activities to any of them.

5. The second reservation is in connection with the combining of resources in regard to combat intelligence. The present cooperation regarding the exchange of combat intelligence is relatively much more satisfactory and some slight progress has been made in the direction of combining resources. A specific request is now

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o August 1

#### COMBINED CHIEFS OF STAFF

#### O.3.3. ORGANIZATION IN INDIA

### INTELLIGENCE AND QUASI INTELLIGENCE ACTIVITIES IN INDIA

## Memorandum by the Representatives of the British Chiefs of Staff

- 1. You will remember that at the end of the TRIDENT Conference attention was drawn to the necessity for co-ordination of U.S. and British Intelligence activities in or from India. The British proposals which had been in effect designed to secure an integration of U.S.-British Intelligence activities in every field in or from India did not meet the case from the U.S. point of view and an alternative proposal was put forward that a Combined Liaison Committee should be established. The American proposal was that this Committee should be established with the following purposes:-
  - 2. To facilitate combat intelligence, both air and ground, being exchanged between G.H.Q. and Rear Echelon in New Delhi.
  - <u>b</u>. To enable co-operation to be facilitated between the American Joint Intelligence Collection Agency now being organized in the theater, and the British Joint Intelligence Committee.
  - e. To have referred to it is an additional function, and to go into, problems arising with respect to U.S. and British quasi military and civil organizations (Office of Strategic Services, Found of Economic Warfars, Federal Communications Commission, Office of War Information, etc.) and also to suggest to commanders on the ground solutions to these problems.
  - d. To constitute a central point through which the exchange of information from all these groups can be channelized, co-ordination irranged, and points of divergence ironed cut.

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<u>267-7</u> (C.C.S. 196/2)

9 August 1943

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COMBINED CHIEFS OF STAFF

0.8.8. ORGANIZATION IN INDIA

INVELLIGENCE AND QUASI INVELLIGENCE ACTIVITIES IN INDIA

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reports to mashington and londer to subjected to the services and londer to subject to the services and servi

all of the faregoing is not means to convey the state of the information at its Delti. But I do feel that political and interesting of agencies.

contemplate the inclusion of our information and agencies in Changking. The descrationand his military and civil officials might be expected to be highly suspicious of any angle-corrican analgamation. If the Chinese believed that all of our reports from Changking were going to the British at new Delhi, we would have to be prepared for a partial drying-cup of our present limited sources of information in this and our present plans for expension and coordination of intelligence in China would be seriously handicapped.

Finally, it is perhaps scarcely necessary to note that the amalgamention of certain inspican civil agencies abbreve with their British counterparts would involve an unpresented the counterparts would involve an unpresented the the consumerate set only of the agencies conserved but also of the began to the began to the agencies conserved but also

Second Secretary of Spherey attached to Deseral Stillell

Bur Bl. Jain.

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set-up at New Dolni and the pooling of Acerical and Delient civil agencies in India engaged in the collection of intelligence and in psychological markers was made, so far as possels were not presented until after General Stilvella. The presenters from Mashington.

I should like to comment here on Coperal Corthono's

in so far as the collection of straight military intelisomed is concerned, General Carthorns's surgestions would
as much concerned, if not more concerned, with psychological (including political) variage and American reporting
as internal indian conditions so he was with the collection
of sill any intelligence.

The the field of psychological warfare, Austican and this interests are by no means identical. The deficient and the same fighting primarily for the retantism, of their implye. We are fighting without inserting all and collected designs solely for the defeat of Japan. To the solical warfare program to that of the implication and sell of the colonial islating with British importalism. If the to this we may as well shandon psychological warfare

an a request take into consideration british feeling.

W. M. Ferrard to propagate emanating from that bridge the

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General Checkborn stated: with reforeints be pure that the research of the Generators, I would like be have to remark that I should that the Generators of lattle would naturally remarks the like affection of the armongements and out the middless proposal (F) should these not prove addictables. True that point of view after apportunes of their marking.

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  bland Chiefe of Staff

In connection with Proposed (4) to use engineered that the last

to in (a) above, and each nection include a presention of members of both matienalities."

In regard to Proposal (f), it appeared to be the demonstrate of spinion that it should be amended to read as follows:

"As an immediate step, civil organizations of the mature of 8.9.2., 8.1.2., P.N.E., H.E.W., O.S.S., C.N.I., F.G.C., and S.N.W., muriting in and from India to be fully overdinated by the J.I.G. re-ferred to in paragraph (a) above."

It should be noted, however, that representatives of the Q.S.C. and O.N.I. were inclined to question the proclambility over of the anended paragraph on the grounds that they preferred to remain separate and diskings agencies, subject to an orntrol emost by the Theater Commenter in person.

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1. Mosting most at 10:50 A.K.

### Fresients

He for General Sec. V. Strong.

Hajor General Cauthern. D.M. I. Tadia Counted

Brig. General J. H. Deine. J.M.

Brig. Caceral J. H. Deine. J.M.

Brigadier Bedman, Bas

Lt. John Davies, Political Advisor to Gen. Billevall

Brigadier Bedman, Bas

Lt. John P. G. Pennoyer. Off

Er. Shepardson, CSS

Rr. P sher. Mill

Lt. T. J. Hamilton, CSI

Mr. Robert D. Laigh, POG

- General Strong read a letter of May ET, 1948, addressed to Maintenance Company, on the subject of Sembined U.S. -- British Intelligence Activity in India, in which was enclosed copy of a Memoraphini to the Chiefe of Staff Committee, dated Rist of May 1948, and Mid-mitted by Pield Harshal Favell, G. in G. of the India Command, along with Armeres A and B thereto.
  - S. Several Carthors gave a brief expesition of conditions in India,

    Dumn and Skine. He brought out in some detail carthin points in
    dissating that the present situation was unnatial artery. He pointed

    out quits clearly that the elevation is special in character and,

    in some respects, differs markedly from conditions excessively in

    other areas. Verious numbers present questioned Course Carthorn

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Copy for General Magnuder

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to be fully integrated as Allied continue, binded either by a British or american arriver, the chain function to inter-allied intelligence argumentum controlled by the F.E.G. referred to in (a) there.

- (\*) Intelligence wells and organizations such as follows. The process to be proceed by the process to be proceed, but said to be the process to be proceed, but said to have one demonstrate or Read the may be of other months of here are demonstrate or Read the may be of other months of here are demonstrate.
- (f) Styll organizations of the nature of \$.0.2. \$.7.5., P.L.S., E.Z.S., O.S.J., P.G.S., end B.S.S., \$.Z.S., verting in out from Delta to be shallarly organized by pooling british and American particular and resources maker one Shad in coult often the may be differ British or American.
- (a) The deliate referred to in (a) show to be responsible to the See theory Commoners for reprefereding from the intelligence aspect, with services place and antivities, in (f).
- (a) the ten property of the interest from the property of the contract of the

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  - (4) The Americans have a main N.Q. in themselve with a rese N.Q. in both!, and the invertees thereby researche has a deal role, the mast as he is also like! of Boof! to the Salmose (known) looking
  - (a) The deverment of India have been using by the Proceedings a Paramal Representative to agree to the eximplification in India of various American intelligence engine subleme. It is understood that this process of India will not be disposed to encount this agreement even on the basis, not principally be in American things of these engine and the basis, of those engine and the basis, of those entirely distinction, wiless machinery miles for control. In a political adject.
  - (f) Healigables of any sales for the integration of intelligence and geneal intelligence authorizing the the Aribile theorem imports firetly as a motion one of the British size of the mathinary for the interior and frequencies are interior in the frequencies working in the first burfure and frequencies are interior in the first burfure and them as the interior in the first burfure and them as the interior in the first burfure and the fi

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Amina Assa statestall.

/ J. S. DIEL

would are sever other town raised by the Covernment of India

At the request, therefore, of the British Chines of in-Chief, Field Marshal Mayell, in his double capacity of Commission in-Chief. India General, and representative of the desurmant of the intermed proposals for a general solution to this creditor covering british. Indian and United States intermeds. I condition a copy of these proposals. From them, you will den that he considers, and with this the British Chiefs of Staff agree, that the soot satisfactory solution can only be achieved by the intermedian of the various British and incriesal organizations

Fajor General Conthern, D.M. I., India Command, who is fully acquainted with the Leaves involved and is sufferised to represent the Government of India's views, is still in Mahington. I do nextous that his special knowledge on the subject shall be put to beet advantage before he leaves towards the Jettlanesh of this separate complex problem. He has had discussions individually with all the American interests involved excepting with the Staff of commercal Stiles!, and he is satisfied that the principle of the intelligence settings on the lines set out in Pield Secretal Mayorite ante (attended) will be generally acceptable to the find he t.t. authority to collete and finding these acceptables are on foot by case of the excepter, that active preparations are on foot by case of the exciting argument on amounted to

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THE STREET

MINISTER TO THE PARTY OF THE PA

Bear Metherney

the need for pass co-ordination of V.S.-prints Intelligence activity in India has become increasingly evident of late and it was heped that the whole question might have been eleared by the Combined Chiefe of Staff with Pield Marshal Marcil and Seconal Stilwell during the recent Bridge Comference. Unfortunately, pressure of other work provented this and the matter has been left unsettled.

You will remember that in 0.0.8. 196/1, in replying to a Strict mote on the subject of the establishment in India of a small branch of the O.S.S. organisation, the U.S. Chief's of Staff indicated that they proposed to establish a joint intelligence contro in New York. While this proposal would be a great step forward as regards co-operation in purely silitary intelligence between the two Theatre Commanders, it.

Lt. Secorel J. T. Kellermoy, Room Re. 38046, Pownagon Building [COPY]

# TRUE READING OF CODE TELEGRAN RECEIVED.

Karachi, Nay 1 8 PM

MOST IMMEDIATE AMERICAN CONSUL KARACHI

ALL MAY 1 6 PM FROM MERRELL FOR AMBASSADOR PHILLIPS.

AS A RESULT OF MY VISIT TO LAITHWAITE YESTERDAY HE

HAS JUST SENT ME A NOTE MARKED SECRET OF WHICH THE

FOLLOWING IS A CLOSE PARAPHRASE:

THE VICEROY HAS GIVEN FURTHER CONSIDERATION TO THE ARRANGEMENTS IN CONNECTION WITH 0.S.S. etc., WHICH HE DISCUSSED WITH MR. PHILLIPS DURING LATTER'S RECENT VISIT TO DEHRA. THE VICEROY REGRETS THAT HE IS NOT ABLE TO LET HIM HAVE A FINAL REPLY REGARDING THE ESTABLISHMENT OF AN O.S.S. SECTION TO BE ATTACHED TO MR. PHILLIPS' MISSION BEFORE THE AMBASSADOR'S DEPARTURE FOR THE UNITED STATES BUT HE IS TAKING ALL POSSIBLE STEPS TO EXPEDITE REPLY.

THE PROPOSAL WHICH THE AMBASSADOR HAS MADE TO HIM FOR CERTAIN RADIO MONITORING ARRANGEMENTS, AGAIN WILL, REGRETS NOT TO BE ABLE TO LET HIM HAVE A FINAL REPLY IN REGARD THERETO.

REGARDING THE ATTACHMENT OF A RESEARCH OFFICER TO THE FAR EASTERN BUREAU ON WHICH SUBJECT MR. PHILLIPS GAVE THE VICEROY A MEMORANDUM, HIS EXCELLENCY IS GLAD TO AGREE TO THE ATTACHMENT OF A RESEARCH OFFICER SUBJECT TO THE UNDERTAKING THAT ANY REPORTS HE SENDS BACK TO O.S.S. WILL BE SHOWN BEFORE SENDING TO THE DIRECTOR GENERAL OF THAT BUREAU. THE VICEROY FEELS CERTAIN IN THIS CONNECTION THAT THE AMBASSADOR WILL REALIZE THAT THIS HAS A DIRECT HELEVANCE TO HIS OTHER PROPOSAL REFERRED TO IN PARAGRAPH ONE ABOVE, TO WHICH HE IS SO SORRY NOT YET TO BE ABLE TO GIVE THE AMBASSADOR DEFINITIVE ANSWER.

\*4. IT IS MY UNDERSTANDING THAT YOU WILL INFORM THE AMBASSADOR OF THE POSITION BEFORE HE LEAVES INDIA ON SUNDAY MORNING. \*

I SHALL ENDEAVOR TO OBTAIN REPLIES TO UNANSWERED EEFORE YOUR ARRIVAL IN WASHINGTON.

HERRELL.

A STATE RECORDING OF STREET



# DEPARTMENT OF STATE

May 20, 1943

Dear General:

Up until the last moment before my departure from India I was pressing the Viceroy for an answer to your requests with regard to the establishment of a liaison connection with the S.O.E. and S.I. in Delhi as well as for the establishment of certain radio monitoring arrangements. The enclosed reply was received from the Viceroy through the American Consul at Karachi just as I was boarding the plane for return to Washington. You will note that he is still considering the first two points but that he has given approval to the attachment of a research officer to the Far Eastern Bureau in Delhi.

Sincerel yours,

William Thillips

Enclosure:

From Karachi, Kay 1.

Brigadier General William J. Donovan,

Office of Strategic Services,

Twenty-fifth and E, Northwest,

Washington, D. C.



THE JOINT CHIEFS OF STAFF
WASHINGTON

Acaby Adm 5 4 × British Chaps of Sal × J. Q.S.

5 June 1945.

# SECRET

Brigadier General William J. Donovan, Director of Strategic Services, 25th and E Streets, N. W., Washington, D. C.

Dear General Donovant

The British Chiefs of Staff have submitted certain proposals to the United States Chiefs of Staff regarding intelligence, propagands, and OSS activities in and from India. In effect these proposals, if accepted, would combine the American and British agencies engaged in these activities. Brigadier General Magruder and Mr. Shepardson from your office were present in General Strong's office when these proposals were discussed.

General Stilwell has had the proposals submitted to him for comment and when his reply is received the matter will be thoroughly considered by the United States Chiefs of Staff and by the Combined Chiefs of Staff. A decision in the matter should be reached in the very near future. Pending this decision, however, the United States Chiefs of Staff feel it advisable that you suspend action in sending any additional personnel to India unless they have already received specific prior approval from the British authorities in India.

Sincerely yours,

For the Joint Chiefs of Staff:

WILLIAN D. LEAHY, Admiral, U.S. Navy, Chief of Staff to the

Commander in Chief of the Army and Mayy.



Chief of Share of Share and Room D. C. Share and Room Share Chief of Share and Room Share Share

Date Admiral Loadys

There your letter of 5 June 1945 be indeed that I discontinue sending personnel to india until the Combined Chieft of Staff reach a decision on sertain proposals by the Seitish requiring intelligence, propagate and send that I may dispatch any personnel which had the Apositis prior approval of the British switterities in India.

I plan, however, to send one Officer to Chungking to make an inspection of our establishment. I would like be have this Officer make one or two stops in India anreute. Since India is morely a stop on his itingrapy and since he will only make as inspection and return to the United States. I assume that the foremostical problems will not apply.

Sincerely yours,

William J. Depover

APHI DCL : DEB

THE JOINT CHIEFS OF STAFF
WASHINGTON

Surlia (OSS) 11.202 B-

14 June 1948.

## SECRET

Brigadier General William J. Donovan, Director of Strategic Services, 25th and E Streets, N. W., Washington, D. C.

Dear General Donovan:

Admiral Leahy asked me to acknowledge your note of 11 June 1945 with reference to sending personnel to India.

There will be no objection to your sending an officer to Chungking or to his making one or two stops in India in order to inspect the installations you now have in that country.

Sincerely yours,

Por the Joint Chiefs of Staff:

JOHN R. DEANE, Brigadier General, GSC, Secretary.

Accor.



Declassified and Approved For Release 2013/08/07 : CIA-RDP13X00001R000100290001-2 dudia (658) 1/1 252 1. Organy alin INTEROFFICE MEMO Won ora TO x 20E DATE: 15 June 1948 Brig. Gen. B. F. Fellere, USA SUBJECT: Attached document Reference is made to the attached file on Joint-Anglo-American Psychological Warfard Activities in India. 1. By experience in Cairo was that the British were determined that my reports should present the same intelligence picture in Washington that British reports presented. There is inherent and grave danger in any attempt by American and British representatives to present the same intelligence pisture. Although Great Britain and America have a common objective in the war, our interests, especially in the Far East, are widely divergent. 2. Under no circumstance should our Strategic Services operations be identified with those of the British. Justly or not, the British are bitterly disliked by the Orientals. To identify our agencies with those of the British simply means we shall immediately inherit all the antipathy which the Oriental holds for the Fritish. We might just as well not have agencies in the field as to attempt to unify our observations with those of the British. 3. It is natural for the British to take the stand that internal conditions in India are none of our affair. On the other hand, we have inderwritten this war and any widespread disturbance in India might cost hundreds of thousands of American lives. Consequently, India becames of immediate concern to the United States, and it is vital to our internate that this Indiana problem be understood. B. P. P. Attachment Declassified and Approved For Release 2013/08/07: CIA-RDP13X00001R000100290001-2



SECRET

- 2 -

distinguish between General Stilwell's cooperation with us under normal circumstances and his attempt to cooperate with us under these very trying circumstances. We have the implied obligation of protecting his flank.

CARL O. HOPPANN Captain, Ass

COH:onk

WASHINGTON, D. C.

India(051) 1/252 B

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#### MINISTRATION

FOR:

Colonel Buxton

Captain C. O. Moffmann

BUBJECT: Conference with Admiral Leahy at the White House. Present: Admiral Leahy, Colonel Buxton, Captain Moffmann

- 1. Colonel Buston and Captain Hoffmann went to Admirul Leahy's office by appointment at 11:30 this morning. The Admiral was delayed with the President for a half hour, and saw Colonel Buxton and Captain Hoffmann at 12:00.
- E. Colonel Fuxton opened the convergation by stating that there were certain matters respecting the Admiral's recent "stop order" to India of which Colonel Buxton felt the Admiral should be edvised. Colonel Buxton explained that Eifler, who operates under Gemeral Stilwell, is in need of personnel which has been approved by the General. Admiral Loudy advised Colonel Buxton that if General Stilwell wants these men to go to Eifler, we should send than. He observed that we have to support General Stilwell, and that if no one makes a point of it, it would have to be argued out
- 3. Colonel Buxton then advised Admiral Leahy that we received cortain cables requesting other personnel to be stationed at New Delhi and that we were in en embarressing situation since we have, on the and hand, the Admirai's "stop order" and, on the other hand, a request on behald of the Jeneral. The Admiral observed that we wore trying to develope a campaign in Burna, and that "we" and General Stilwell meeded conperation; that no one knows General Utilwell's situation with the british better than he himself; and that, if he feels he seeds the personnel hadly enough to make an issue of it with the British, Admiral Leady would be happy to take the mather up with the JCS, but would not attempt to predict their action.

Writher's note: It appears obvious from the foregoing that if Semeral attimett has no serious need for the personnel in question and we implet on shipping them with the result that he had a clash with the British, he would seem got the feeling that the difficulties he entounters in dealing with the are not worth the benefits he gets in the relationship. He must therefore apparently take were that we

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- the lawre is a possibility that this paper is an entering well according to the similar deal in Capus, which would dry up our lowrons of intermediately and
- To I recommend that before OCS 186/R is acted upon it to recommend to the

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# OFFICE OF STRATEGIC SERVICES WASHINGTON, D. C.

August 12, 1943

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Control Benevia General Hagrader Hajer Beering Hr. Shepardeen Hr. Harply Hr. Scribner Coptain Haffbann

**Thems** 

R. Davis Halliwell

SEPARCT:

OCS Document 196/2 -- Comments

On August 11, Captain J. C. Metsel, UMM brought to General Benevan a copy of the COS Document known as 196/2, which in occome was a proposal for a certain type of correlation of activities in India, which had communit the Claver of the Cawthorne proposal.

It is not known to the writer whether a copy of this COS decument is available to this office, but the attached comments from Admirel Permell to Admirel Ring under date of August 12th, 1963, is of possible interest to you.

This is fer your information and files.

R. Grander, USER Chief, SO

Attachment Reside



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the sending of meeded personal to be the Language as

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to the Est Department stated that the request miss tracely

authority could be greated to send these non an industries.

William J. December 1819 Williams



Bons 3-17-784 Penteres Building

Bear General Tedeseyers

There is strucked up original and one copy of Alde-Hemeir concurning USS -limited. This is the material which you requested.

Sincerely,

G. Edward Hurton Acting Director



THE JOINT CHIEFS OF STAFF

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15 September 1943.

# SECRET

Brigadier General Wm. J. Donovan, Director, Strategic Services, 25th and E Streets, N.W., Washington, D. C.

Dear General Donovan:

On 5 June 1945 you were advised by the Joint Chiefs of Staff to suspend action in sending additional personnel to India pending decision by the Combined Chiefs of Staff on certain proposals regarding intelligence, propagands, and 0.8.8. activities in and from India.

Since this question has been resolved, the restrictions imposed by the letter of 5 June are hereby removed.

Sincerely yours,

For the Joint Chief's of Staff:

JOHN R. DEANE, Brigadier General, 050, Secretary.



#### U. S. SECRET BRITISH MOST SECRET

3. To facilitate the free exchange of information and coordination between the U.S. and British quasi-military agencie in INDIA and the South East Asia Command.

There will be full and open discussion in the Combined
Liaison Committee before any quasi-military activities involving
operations in IMDIA or the South East Asia Theater are undertaken.
However, before plans for such operations in these areas are put
into effect by U.S. agencies, the concurrence of the Government
of INDIA, the Commander in Chief, India, or the Supreme Commander,
South East Asia Theater, must be obtained as applicable. The
U.S. authorities are to be kept fully informed of British plans
and activities, and will be entitled to discuss them.

4. To constitute a central point through which the exchange of information from all these groups can be channelized, coordination arranged, and points of divergence ironed out.

It is also agreed that there will be a free interchange of intelligence on a cooperative basis. However, the intermixture of British and American intelligence staff officers is not agreed to, except those operating on a combined staff under a supreme commander. Arrangements regarding U.S.-British Intelligence activities will have to be coordinated with the needs of the new South East Asia Command.

H. REDMAN,J. R. DEANE,Combined Secretariat.

- 2 - (Rovisod)

COPY NO. 65

U. S. SECRET

BRITISH MOST SECRET

C.C.S. 196/4

4 September 1943

#### COMBINED CHIEFS OF STAFF

#### INTRILIGENCE AND QUASI-INTRILIGENCE ACTIVITIES IN INDIA Reference: C.C.S. 117th Meeting, Item 7

#### Note by the Secretaries

The Combined Chiefs of Staff have approved the formation of a Combined Liaison Committee in India with British and American representation. In addition to intelligence representatives, both air and ground, the U.S. representatives will include a "Rear Echelon" officer conversant with the American quasi-military and civilian activities (Office of Economic Warfare, Office of Strategic Services, Office of War Information, Federal Communications Commission, etc.).

The meetings of the committee will be at times and places which the committee finds requisite in order to enable information and views to be exchanged and problems referred to the committee to be discussed.

The committee will have the following purposes:

- 1. To facilitate combat intelligence, both sir and ground, being exchanged between G.H.Q. and Rear Echelon in New Delhi.
- 2. To enable cooperation to be facilitated between the American Joint Intelligence Collection Agency now being organized in the theater, and the British Joint Intelligence Committee.

U. 3. SECRET

BRITISH MOST SECRET

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(C.C.5. 196/4)

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# COMBINED CHIEFS OF STAFF

Reference: C.C.S. 117th Meeting, Item 7

ROUTING SHEET

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Lt. Dolan 213 Central May. Landi Gen. Donovan's Files - Admin.

# PLEASE HOTE:

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OFFICE OF STRATEGIC SCHVICES

21 Coteber 1941

TOI

Ensign E. Putsell

PRCM:

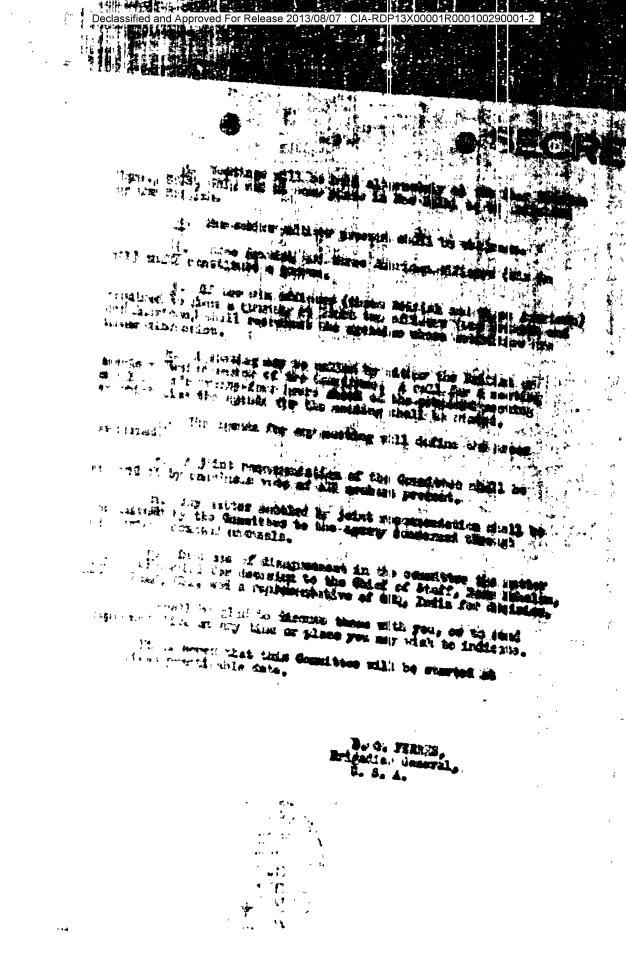
Major Carl O. Hoffmann

SUBJECT: Cable concerning the Combined Linison Committee

- I. You will recall you gave me the subject cable to take ever to Colonel Pennoyer for clearance.
- 2. Col. Permayer recommended that the sable be delayed until some discussions now pending in the War Department be concluded. This was reported to you.
- 5. Col. Pennoyer now advises that he recommends against sending the cable. He states that the emble is based on 508/3 and the Combined Chiefs have just released 196/4 which he believes will call for a change in the text of the cable.
- 4. When you have seen 196/4 which Colonel Penneyer says is now on its way to 055 through regular channels and which I believe has already arrived, you will be in a better position to judge the type of cable to send.

CARL O. HOPPMANN

Major, AUS



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To: Januarin D. C. 19- November 20, 1983

SECRET

Throughout all of these megotiations Ordender Taylor ale their of strongth and ale vise comes has been invaluable.

will weep you advised of the developments in the face appears develop and will normal your other letter which Carl Hotham gave he is the sout day or two.

Stroom Vieroorte

Richard F. Hermer

Strategio Services Officer

EPH/mat.

Declassified and Approved For Release 2013/08/07: CIA-RDP13X00001R000100290001-2 REAR ECHELON **HEADQUARTERS UNITED STATES ARMY FORCES** CHINA BURMA INDIA A P O BBB November 22, 1913 " TOWN ! the Carrain D. d. Like Convergetat, O. n. fl. Minister absention in that he 新期 n n naturation n n Mandadon, D. Q. It i internete. I me not comparing the following information and employing to you and the reason to that you have it typed in whitever from is proper and uloa winsted to all equipment. A ma was bashas a rept of a non-material for from contents the track and bashas be be to the track and the track a to, kee al de torry tomail on the subject of the Sembined Edwisen From the witch to or whited for the din 19 // You will note of ter sted less this pass asal in to it will really no of 111116 use to us because of the mobul us nature of the presere and functions. Turthame LARCEPTE aid to soots from the last of the provisions of the property and the contraction of the decidation with early office. De advant of the somethestion of our within the anthrook ANIA send by , leadered a . . Lee et major epy un ente halomen un and the I to The milital had taken the stand that compilination really cold aunthitett not to bearn tude andout unthe Thing of centeres A total its good earne of me discood, All slong I was fasted w to victor had a altermine to b. b depend themeven limit agreed on ab hed and invent traver her tree and ferrane green or to govern tone arts we note: It is the a contaconcas, House, the strainty olday es to the eneld of hear areal terthe last of the laber of our leading and The state of the s attack and the most form of the manager of the second of t Let a consider a large lees of a constant the second the country of the an influence of proposes will be The section of the se to some a constante south papers of the anti-crafting. In a state of chiefe of and published the matters will them the colling a milating of an Assertion army, air ingues, the property assessment of the property at then are made a law of aparton to then are made at the the state of the second of the the states and the second of t the section was a more west, and more to about , we and a finite contracts of the contract of the the control control to the to any attempt Declassified and Approved For Release 2013/08/07: CIA-RDP13X00001R000100290001-2

Declassified and Approved For Release 2013/08/07: CIA-RDP13X00001R000100290001-2 riegander 43 COLCHEL BUXTOR For your information. If you approve I suggest that Colonel Repprer's letter, minus the first and last paragraphs and with the attachment, be disceninated in duneral Megruder, Mr. Sarthmar, Dr. Rogers, Mr. Shepardson, Lt. Dolan, Wejor Lincoln, and Enjor WeDonough. "= 5 (c. Star aller the freed

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